

NPDES Permit No. IL0022365

Notice No. IL0022365-24.TTL

Public Notice Beginning Date: October 10, 2024

Public Notice Ending Date: November 11, 2024

National Pollutant Discharge Elimination System (NPDES)
Permit Program

PUBLIC NOTICE/FACT SHEET
of
Draft Modified NPDES Permit to Discharge into Waters of the State

Public Notice/Fact Sheet Issued By:

Illinois EPA
Division of Water Pollution Control
Permit Section
1021 North Grand Avenue East
Post Office Box 19276
Springfield, Illinois 62794-9276
217/782-0610

Name and Address of Permittee:

City of Benton
500 West Main
Benton, Illinois 62812

Name and Address of Facility:

City of Benton - Northwest-STP
11983 Petroff Road
Benton, Illinois 62812
(Franklin County)

The Illinois Environmental Protection Agency (IEPA) has made a tentative determination to issue a NPDES Permit to discharge into the waters of the state and has prepared a draft Permit and associated fact sheet for the above named Permittee. The Public Notice period will begin and end on the dates indicated in the heading of this Public Notice/Fact Sheet. All comments on the draft Permit and requests for hearing must be received by the IEPA by U.S. Mail, carrier mail or hand delivered by the Public Notice Ending Date. Interested persons are invited to submit written comments on the draft Permit to the IEPA at the above address. Commentors shall provide his or her name and address and the nature of the issues proposed to be raised and the evidence proposed to be presented with regards to those issues. Commentors may include a request for public hearing. Persons submitting comments and/or requests for public hearing shall also send a copy of such comments or requests to the Permit applicant. The NPDES Permit and notice numbers must appear on each comment page.

The application, engineer's review notes including load limit calculations, Public Notice/Fact Sheet, draft Permit, comments received, and other documents are available for inspection and may be copied at the IEPA between 9:30 a.m. and 3:30 p.m. Monday through Friday when scheduled by the interested person.

If written comments or requests indicate a significant degree of public interest in the draft Permit, the permitting authority may, at its discretion, hold a public hearing. Public notice will be given 45 days before any public hearing. Response to comments will be provided when the final Permit is issued. For further information, please call Todd Lamm at 217/782-0610.

The following water quality and effluent standards and limitations were applied to the discharge:

Title 35: Environmental Protection, Subtitle C: Water Pollution, Chapter I: Pollution Control Board and the Clean Water Act were applied in determining the applicable standards, limitations and conditions contained in the draft Permit.

The applicant is engaged in treating domestic wastewater for the City of Benton.

The length of the Permit is approximately 5 years.

The main discharge number is B01. The seven day once in ten year low flow (7Q10) of the receiving stream, Sugar Creek is 0 cfs.

The design average flow (DAF) for the facility is 1.65 million gallons per day (MGD) and the design maximum flow (DMF) for the facility is 4.95 MGD. Treatment consists of screening, grit removal, oxidation ditch, final sedimentation (settling), ultraviolet disinfection, and discharge to surface water. Sludge treatment consists of aerobic digestion, and landfilling. The facility will be operated as a biological nutrient removal facility.

This Modified Permit does not increase the facility's DAF, DMF, concentration limits, and/or load limits.

The IEPA will accept comments on the following draft modifications to the Permit:

The City of Benton has formed a watershed partnership with other communities tributary to the Big Muddy River named the Big Muddy Watershed NARP Committee that will oversee development of a shared approach to nutrient reduction in the Big Muddy Watershed. As such, Special Condition 22 has been revised to extend the due date for the Nutrient Assessment Reduction Plan (NARP) from December 31, 2024 to December 31, 2025.

Application is made for the existing discharges which are located in Franklin County, Illinois. The following information identifies the discharge point, receiving stream and stream classifications:

<u>Discharge Number</u>	<u>Receiving Stream</u>	<u>Latitude</u>	<u>Longitude</u>	<u>Stream Classification</u>	<u>Integrity Rating</u>
003	Big Muddy River	37° 0' 22 North	88° 53'49" West	General Use	Not Rated
004	Sugar Creek	38° 0' 51" North	88° 55' 47' West	General Use	Not Rated

To assist you further in identifying the location of the discharge(s) please see the attached map.

The stream segment, N2P, receiving the discharge from outfall 004 is not on the Draft 2018 303(d) list of impaired waters.

Uses Impaired

Segment N-06: (26 miles)

aquatic life use

fish consumption use

Segment N-11:

aquatic life use

fish consumption use

primary contact recreation use

Segment N-17:

aquatic life use

fish consumption use

Segment N-16:

aquatic life use

fish consumption use

Segment N-12:

aquatic life use

fish consumption use

Potential Causes

loss of instream cover (non-pollutant) and
sedimentation/siltation
mercury and polychlorinated biphenyls

iron, dissolved oxygen (non-pollutant), sedimentation/siltation,
and total suspended solids (non-pollutant)
mercury and polychlorinated biphenyls
fecal coliform

Dissolved oxygen, sedimentation/siltation, and total suspended
solids (non-pollutant)
mercury

dissolved oxygen (non-pollutant), sedimentation/siltation
mercury

dissolved oxygen (non-pollutant), total suspended solids
mercury

A phosphorus related impairment means that the downstream waterbody or segment is listed by the Agency as impaired due to dissolved oxygen and/or offensive condition (algae and/or aquatic plant growth) impairments that is related to excessive phosphorus levels. The Agency has determined that the Permittee's treatment plant effluent is located upstream of a waterbody or stream segment that has been determined to have a phosphorus related impairment. This determination was made upon reviewing available information concerning the characteristics of the relevant waterbody/segment and the relevant facility (such as quantity of discharge flow and nutrient load relative to the stream flow).

The discharge(s) from the facility is (are) proposed to be monitored and limited at all times as follows:

Discharge Number(s) and Name(s): STP Outfall 004

Load limits computed based on a design average flow (DAF) of 1.65 MGD (design maximum flow (DMF) of 4.95 MGD).

The effluent of the above discharge(s) shall be monitored and limited at all times as follows:

<u>Parameter</u>	<u>LOAD LIMITS lbs/day</u> <u>DAF (DMF)*</u>			<u>CONCENTRATION</u> <u>LIMITS mg/L</u>			<u>Regulation</u>
	<u>Monthly</u> <u>Average</u>	<u>Weekly</u> <u>Average</u>	<u>Daily</u> <u>Maximum</u>	<u>Monthly</u> <u>Average</u>	<u>Weekly</u> <u>Average</u>	<u>Daily</u> <u>Maximum</u>	
CBOD ₅ **	138 (413)		275 (826)	10		20	35 IAC 304.120 40 CFR 133.102
Suspended Solids**	165 (495)		330 (991)	12		24	35 IAC 304.120 40 CFR 133.102
pH	Shall be in the range of 6 to 9 Standard Units						35 IAC 304.125
Fecal Coliform	Daily Maximum shall not exceed 400 per 100 mL (May through October)						35 IAC 304.121
Chlorine Residual						0.038	35 IAC 302.208
Ammonia Nitrogen: (as N)							
Mar.-May, Sept.-Oct.	32 (95)	77 (231)	193 (578)	2.3	5.6	14	35 IAC 355 and
June-August	21 (62)	52 (157)	127 (380)	1.5	3.8	9.2	35 IAC 302
November-February	55 (165)		95 (285)	4.0	NA	6.9	
Total Phosphorus (as P)	14 (41)			1.0			35 IAC 309.146
Total Nitrogen (as N)	Monitor Only						35 IAC 309.146
				Monthly Avg. not less than	Weekly Avg. not less than	Daily Minimum	
Dissolved Oxygen							
March-July				NA	6.0	5.0	35 IAC 302.206
August-February				5.5	4.0	3.5	

*Load Limits are calculated by using the formula: $8.34 \times (\text{Design Average and/or Maximum Flow in MGD}) \times (\text{Applicable Concentration in mg/L})$.

**BOD₅ and Suspended Solids (85% removal required): In accordance with 40 CFR 133, the 30-day average percent removal shall not be less than 85 percent.

This Permit contains an authorization to treat and discharge excess flow as follows:

Discharge Number(s) and Name(s): Outfall 003

<u>Parameter</u>	<u>CONCENTRATION LIMITS (mg/L)</u>		<u>Regulation</u>
	<u>Monthly Average</u>		
BOD ₅	30		40 CFR 133.102
Suspended Solids	30		40 CFR 133.102
Fecal Caliform	Daily Maximum Shall Not Exceed 400 per 100 ML		35 IAC 304.121
pH	Shall be in the range of 6 to 9 Standard Units		35 IAC 304.125
Chlorine Residual	0.75		35 IAC 304.208
Ammonia Nitrogen (as N)	Monitor Only		35 IAC 309.146
Total Phosphorus (as P)	Monitor Only		35 IAC 309.146

This draft Permit also contains the following requirements as special conditions:

1. Reopening of this Permit to include different final effluent limitations.
2. Operation of the facility by or under the supervision of a certified operator.
3. Submission of the operational data in a specified form and at a required frequency at any time during the effective term of this Permit.
4. More frequent monitoring requirement without Public Notice in the event of operational, maintenance or other problems resulting in possible effluent deterioration.
5. Prohibition against causing or contributing to violations of water quality standards.
6. Recording the monitoring results on Discharge Monitoring Report Forms using one such form for each outfall each month and submitting the forms to IEPA each month.
7. The provisions of 40 CFR Section 122.41(m) & (n) are incorporated herein by reference.
8. Effluent sampling point location.
9. Reopening of this Permit to include revised effluent limitations based on a Total Maximum Daily Load (TMDL) or other water quality study.
10. Controlling the sources of infiltration and inflow into the sewer system.
11. Submission of annual fiscal data.
12. Monitoring for arsenic, barium, cadmium, hexavalent chromium, total chromium, copper, weak acid dissociable cyanide, total cyanide, fluoride, dissolved iron, total iron, lead, manganese, mercury, nickel, oil, phenols, selenium, silver and zinc is required to be conducted semi & annually beginning 3 months from the effective date.
13. The Permittee is required to perform biomonitoring tests in the 18th, 15th, 12th and 9th months prior to the expiration date of the permit, and to submit the results of such tests to the IEPA within one week of receiving the results from the laboratory.
14. Submission of semi-annual reports indicating the quantities of sludge generated and disposed.
15. Optimization of existing treatment facilities.
16. Seasonal fecal coliform limits, and a requirement to monitor a limit of 0.038 mg/L for chlorine residual when it is used.
17. Updating of Capacity, Management, Operations, and Maintenance (CMOM) plan.
18. Conditional authorization to discharge from high level emergency bypass(es) based on 40 CFR.
19. Total nitrogen monitoring.
20. Phosphorus reduction feasibility study.
21. Meet Phosphorus Limit of 0.5 mg/L in 2030.
22. Nutrient Assessment Reduction Plan Requirements.



NPDES Permit No. IL0022365

Illinois Environmental Protection Agency

Division of Water Pollution Control

1021 North Grand Avenue East

Post Office Box 19276

Springfield, Illinois 62794-9276

NATIONAL POLLUTANT DISCHARGE ELIMINATION SYSTEM

Modified (NPDES) Permit

Expiration Date: August 31, 2027

Issue Date: August 18, 2022

Effective Date: September 01, 2022

Modification Date:

Name and Address of Permittee:

City of Benton
500 West Main
Benton, Illinois 62812

Facility Name and Address:

City of Benton - Northwest-STP
11983 Petroff Road
Benton, Illinois 62812
(Franklin County)

Receiving Waters: Sugar Creek

In compliance with the provisions of the Illinois Environmental Protection Act, Title 35 of the Ill. Adm. Code, Subtitle C, Chapter I, and the Clean Water Act (CWA), the above-named Permittee is hereby authorized to discharge at the above location to the above-named receiving stream in accordance with the Effluent Limitations, Monitoring, and Reporting requirements; Special Conditions and Attachment H Standard Conditions attached herein.

Permittee is not authorized to discharge after the above expiration date. In order to receive authorization to discharge beyond the expiration date, the Permittee shall submit the proper application as required by the Illinois Environmental Protection Agency (IEPA) not later than 180 days prior to the expiration date.

Darin E. LeCrone, P.E.
Manager, Permit Section
Division of Water Pollution Control

BDF: IL0022365-24.TTL

NPDES Permit No. IL0022365

Effluent Limitations, Monitoring, and Reporting

FINAL

Discharge Number(s) and Name(s): STP Outfall 004

Load limits computed based on a design average flow (DAF) of 1.65 MGD (design maximum flow (DMF) of 4.95 MGD).

From the effective date of this Permit until the expiration date, the effluent of the above discharge(s) shall be monitored and limited at all times as follows:

<u>Parameter</u>	<u>LOAD LIMITS lbs/day</u> <u>DAF (DMF)¹</u>			<u>CONCENTRATION</u> <u>LIMITS mg/L</u>			<u>Sample</u> <u>Frequency</u>	<u>Sample</u> <u>Type</u>
	<u>Monthly</u> <u>Average</u>	<u>Weekly</u> <u>Average</u>	<u>Daily</u> <u>Maximum</u>	<u>Monthly</u> <u>Average</u>	<u>Weekly</u> <u>Average</u>	<u>Daily</u> <u>Maximum</u>		
Flow (MGD)							Continuous	
CBOD ₅ ^{2,3}	138 (413)		275 (826)	10		20	3 Days/Week	Composite
Suspended Solids ³	165 (495)		330 (991)	12		24	3 Days/Week	Composite
pH	Shall be in the range of 6 to 9 Standard Units						3 Days/Week	Grab
Fecal Coliform	Daily Maximum shall not exceed 400 per 100 mL (May through October)						3 Days/Week	Grab
Chlorine Residual						0.038	***	Grab
Ammonia Nitrogen: (as N)								
Mar.-May, Sept.-Oct.	32 (95)	77 (231)	193 (578)	2.3	5.6	14	3 Days/Week	Composite
June-August	21 (62)	52 (157)	127 (380)	1.5	3.8	9.2	3 Days/Week	Composite
November-February	55 (165)		95 (285)	4.0	NA	6.9	3 Days/Week	Composite
Total Phosphorus (as P)	14 (41)			1.0			3 Days/Week	Composite
Total Nitrogen (as N)	Monitor Only						1 Day/Month	Composite
				Monthly Average not less than	Weekly Average not less than	Daily Minimum		
Dissolved Oxygen								
March-July				NA	6.0	5.0	3 Days/Week	Grab
August-February				5.5	4.0	3.5	3 Days/Week	Grab

¹Load limits based on design maximum flow shall apply only when flow exceeds design average flow.²Carbonaceous BOD₅ (CBOD₅) testing shall be in accordance with 40 CFR 136.³BOD₅ and Suspended Solids (85% removal required) For Discharge No. 004: In accordance with 40 CFR 133, the 30-day average percent removal shall not be less than 85 percent. The percent removal need not be reported to the IEPA on DMRs but influent and effluent data must be available, as required elsewhere in this Permit, for IEPA inspection and review. For measuring compliance with this requirement, 5 mg/L shall be added to the effluent CBOD₅ concentration to determine the effluent BOD₅ concentration.

Percent removal is a percentage expression of the removal efficiency across a treatment plant for a given pollutant parameter, as determined from the 30-day average values of the raw wastewater influent concentrations to the facility and the 30-day average values of the effluent pollutant concentrations for a given time period.

***See Special Condition 16.

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Effluent Limitations, Monitoring, and Reporting

FINAL

Flow shall be reported on the Discharge Monitoring Report (DMR) as monthly average and daily maximum.

Fecal Coliform shall be reported on the DMR as a daily maximum value.

pH shall be reported on the DMR as minimum and maximum value.

Chlorine Residual shall be reported on the DMR as daily maximum value.

Dissolved oxygen shall be reported on the DMR as a minimum value.

Total Phosphorus shall be reported on the DMR as a daily maximum value.

Total Nitrogen shall be reported on the DMR as monthly average and daily maximum value. Total Nitrogen is the sum total of Total Kjeldahl Nitrogen, Nitrate, and Nitrite.

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Effluent Limitations, Monitoring, and Reporting

FINAL

Discharge Number(s) and Name(s): STP Excess flow Outfall 003 (Old Southeast STP Outfall)

This outfall shall not be utilized until the lift station is pumping at its maximum capacity of 123 gpm and the lagoons are full.

From the effective date of this Permit until the expiration date, the effluent of the above discharge(s) shall be monitored and limited at all times as follows:

CONCENTRATION
LIMITS (mg/L)

<u>Parameter</u>	<u>Monthly Average</u>	<u>Weekly Average</u>	<u>Sample Frequency</u>	<u>Sample Type</u>
Total Flow (MG)			*	Continuous
BOD ₅ **	30	45	*	Grab
Suspended Solids**	30	45	*	Grab
Fecal Coliform	Daily Maximum Shall not Exceed 400 per 100 mL		*	Grab
pH	Shall be in the range of 6 to 9 Standard Units		*	Grab
Chlorine Residual	0.75		*	Grab
Ammonia Nitrogen (as N)	Monitor Only		*	Grab
Total Phosphorus (As P)	Monitor Only		*	Grab

*Effluent will be monitored on a daily basis for the first three days of the discharge and two times per week after the first three days of the discharge.

*An explanation shall be provided in the comment section of the DMR should these facilities be used when the main treatment facility is not receiving Design Maximum Flow (DMF). The explanation shall identify the reasons the main facility is at a diminished treatment capacity. Additionally, the Permittee shall comply with the provisions of 40 CFR Section 122.41(m).

**BOD₅ and Suspended Solids (85% removal required) For Discharge No. 003: In accordance with 40 CFR 133, the 30-day average percent removal shall not be less than 85 percent. The percent removal need not be reported to the IEPA on DMRs but influent and effluent data must be available, as required elsewhere in this Permit, for IEPA inspection and review. For measuring compliance with this requirement, 5 mg/L shall be added to the effluent CBOD₅ concentration to determine the effluent BOD₅ concentration.

Percent removal is a percentage expression of the removal efficiency across a treatment plant for a given pollutant parameter, as determined from the 30-day average values of the raw wastewater influent concentrations to the facility and the 30-day average values of the effluent pollutant concentrations for a given time period.

Total flow in million gallons shall be reported on the Discharge Monitoring Report (DMR) in the quantity maximum column.

Report the number of days of discharge in the comments section of the DMR.

Fecal Coliform shall be reported on the DMR as daily maximum.

Chlorine Residual shall be reported on the DMR as monthly average.

pH shall be reported on the DMR as a minimum and a maximum.

BOD₅ and Suspended Solids shall be reported on the DMR as a monthly and weekly average concentration.

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Influent Monitoring, and Reporting

The influent to the plant shall be monitored as follows:

<u>Parameter</u>	<u>Sample Frequency</u>	<u>Sample Type</u>
Flow (MGD)	Continuous	
BOD ₅	2 Days/Week	Composite
Suspended Solids	2 Days/Week	Composite

Influent samples shall be taken at a point representative of the influent.

Flow (MGD) shall be reported on the Discharge Monitoring Report (DMR) as monthly average and daily maximum.

BOD₅ and Suspended Solids shall be reported on the DMR as a monthly average concentration.

Special Conditions

SPECIAL CONDITION 1. This Permit may be modified to include different final effluent limitations or requirements which are consistent with applicable laws and regulations. The IEPA will public notice the permit modification.

SPECIAL CONDITION 2. The use or operation of this facility shall be by or under the supervision of a Certified Class 1 operator.

SPECIAL CONDITION 3. The IEPA may request in writing submittal of operational information in a specified form and at a required frequency at any time during the effective period of this Permit.

SPECIAL CONDITION 4. The IEPA may request more frequent monitoring by permit modification pursuant to 40 CFR § 122.63 and Without Public Notice.

SPECIAL CONDITION 5. The effluent, alone or in combination with other sources, shall not cause a violation of any applicable water quality standard outlined in 35 Ill. Adm. Code 302 and 303.

SPECIAL CONDITION 6. The Permittee shall record monitoring results on Discharge Monitoring Report (DMR) electronic forms using one such form for each outfall each month.

In the event that an outfall does not discharge during a monthly reporting period, the DMR Form shall be submitted with no discharge indicated.

The Permittee is required to submit electronic DMRs (NetDMRs) instead of mailing paper DMRs to the IEPA unless a waiver has been granted by the Agency. More information, including registration information for the NetDMR program, can be obtained on the IEPA website, <https://www2.illinois.gov/epa/topics/water-quality/surface-water/netdmr/pages/quick-answer-guide.aspx>.

The completed Discharge Monitoring Report forms shall be submitted to IEPA no later than the 25th day of the following month, unless otherwise specified by the permitting authority.

Permittees that have been granted a waiver shall mail Discharge Monitoring Reports with an original signature to the IEPA at the following address:

Illinois Environmental Protection Agency
Division of Water Pollution Control
Attention: Compliance Assurance Section, Mail Code # 19
1021 North Grand Avenue East
Post Office Box 19276
Springfield, Illinois 62794-9276

SPECIAL CONDITION 7. The provisions of 40 CFR Section 122.41(m) & (n) are incorporated herein by reference.

SPECIAL CONDITION 8. Samples taken in compliance with the effluent monitoring requirements shall be taken at a point representative of the discharge, but prior to entry into the receiving stream.

SPECIAL CONDITION 9. This Permit may be modified to include alternative or additional final effluent limitations pursuant to an approved Total Maximum Daily Load (TMDL) Study or upon completion of an alternate Water Quality Study.

SPECIAL CONDITION 10: This Permit may be modified to include requirements for the Permittee on a continuing basis to evaluate and detail its efforts to effectively control sources of infiltration and inflow into the sewer system and to submit reports to the IEPA if necessary.

SPECIAL CONDITION 11: During January of each year the Permittee shall submit annual fiscal data regarding sewerage system operations to the Illinois Environmental Protection Agency/Division of Water Pollution Control/Compliance Assurance Section. The Permittee may use any fiscal year period provided the period ends within twelve (12) months of the submission date.

Submission shall be on forms provided by IEPA titled "Fiscal Report Form For NPDES Permittees"

Special Conditions

SPECIAL CONDITION 12: The Permittee shall conduct semi-annual monitoring of the effluent and report concentrations (in mg/L) of the following listed parameters. Monitoring shall begin three (3) months from the effective date of this permit. The sample shall be a 24-hour effluent composite except as otherwise provided below and the results shall be submitted on Discharge Monitoring Report (DMR) electronic forms, unless otherwise specified by the IEPA. The parameters to be sampled and the minimum reporting limits to be attained are as follows:

<u>STORET CODE</u>	<u>PARAMETER</u>	<u>Minimum reporting limit</u>
01002	Arsenic	0.05 mg/L
01007	Barium	0.5 mg/L
01027	Cadmium	0.001 mg/L
01032	Chromium (hexavalent) (grab)	0.01 mg/L
01034	Chromium (total)	0.05 mg/L
01042	Copper	0.005 mg/L
00720	Cyanide (total) (grab)***	5.0 ug/L
00722	Cyanide (grab) (available**** or amenable to chlorination)***	5.0 ug/L
00951	Fluoride	0.1 mg/L
01045	Iron (total)	0.5 mg/L
01046	Iron (Dissolved)	0.5 mg/L
01051	Lead	0.05 mg/L
01055	Manganese	0.5 mg/L
71900	Mercury (grab)**	1.0 ng/L*
01067	Nickel	0.005 mg/L
00556	Oil (hexane soluble or equivalent) (Grab Sample only)	5.0 mg/L
32730	Phenols (grab)	0.005 mg/L
01147	Selenium	0.005 mg/L
01077	Silver (total)	0.003 mg/L
01092	Zinc	0.025 mg/L

Minimum Reporting Limits are defined as – (1) The minimum value below which data are documented as non-detects. (2) Three to ten times the method detection limit. (3) The minimum value of the calibration range.

All sample containers, preservative, holding times, analyses, method detection limit determinations and quality assurance/quality control requirements shall be in accordance with 40 CFR 136.

Unless otherwise indicated, concentrations refer to the total amount of the constituent present in all phases, whether solid, suspended or dissolved, elemental or combined, including all oxidation states.

*1.0 ng/L = 1 part per trillion.

**Utilize USEPA Method 1631E and the digestion procedure described in Section 11.1.1.2 of 1631E.

***Analysis for cyanide (available or amenable to chlorination) is only required if cyanide (total) is detected or more than the minimum reporting limit.

****US EPA Method OIA-1677.

The Permittee shall provide a report briefly describing the permittee's pretreatment activities and an updated listing of the Permittee's significant industrial users. The list should specify which categorical pretreatment standards, if any, are applicable to each Industrial User. Permittees who operate multiple plants may provide a single report. Such report shall be submitted within six (6) months of the effective date of this Permit to the following addresses:

U.S. Environmental Protection Agency
Region 5
77 West Jackson Blvd.
Chicago, Illinois 60604
Attention: Water Assurance Branch Enforcement and Compliance

Illinois Environmental Protection Agency
Division of Water Pollution Control
Attention: Compliance assurance Section, Mail Code #19
1021 North Grand Avenue East
Post Office Box 19276
Springfield, Illinois 62794-9276

Special Conditions

SPECIAL CONDITION 13: The Permittee shall conduct biomonitoring of the effluent from Discharge Number(s) 004.

Biomonitoring

1. Acute Toxicity - Standard definitive acute toxicity tests shall be run on at least two trophic levels of aquatic species (fish, invertebrate) representative of the aquatic community of the receiving stream. Testing must be consistent with Methods for Measuring the Acute Toxicity of Effluents and Receiving Waters to Freshwater and Marine Organisms (Fifth Ed.) EPA/821-R-02-012. Unless substitute tests are pre-approved; the following tests are required:
 - a. Fish - 96 hour static LC₅₀ Bioassay using fathead minnows (*Pimephales promelas*).
 - b. Invertebrate 48-hour static LC₅₀ Bioassay using *Ceriodaphnia*.
2. Testing Frequency - The above tests shall be conducted using 24-hour composite samples unless otherwise authorized by the IEPA. Samples must be collected in the 18th, 15th, 12th, and 9th month prior to the expiration date of this Permit.
3. Reporting - Results shall be reported according to EPA/821-R-02-012, Section 12, Report Preparation, and shall be submitted to IEPA, Bureau of Water, Compliance Assurance Section within one week of receipt from the laboratory. Reports are due to the IEPA no later than the 16th, 13th, 10th, and 7th month prior to the expiration date of this Permit.
4. Toxicity - Should a bioassay result in toxicity to >20% of organisms test in the 100% effluent treatment, the IEPA may require, upon notification, six (6) additional rounds of monthly testing on the affected organism(s) to be initiated within 30 days of the toxic bioassay. Results shall be submitted to IEPA within (1) week of becoming available to the Permittee. Should any of the additional bioassays result in toxicity to ≥50% of organisms tested in the 100% effluent treatments, the Permittee shall immediately notify IEPA in writing of the test results.
5. Toxicity Reduction Evaluation and Identification - Should the biomonitoring program identify toxicity and result in notification by IEPA, the permittee shall develop a plan for toxicity reduction evaluation and identification. This plan shall be developed and implemented in accordance with Toxicity Reduction Evaluation Guidance for Municipal Wastewater Treatment Plants, EPA/833B-99/002, and shall include an evaluation to determine which chemicals have a potential for being discharged in the plant wastewater, a monitoring program to determine their presence or absence and to identify other compounds which are not being removed by treatment, and other measures as appropriate. The Permittee shall submit to the IEPA its plan within ninety (90) days following notification by the IEPA. The Permittee shall implement the plan within ninety (90) days of notification date of the permittee above or other such date as is received by letter from IEPA.

The IEPA may modify this Permit during its term to incorporate additional requirements or limitations based on the results of the biomonitoring. In addition, after review of the monitoring results and toxicity reduction evaluation, the IEPA may modify this Permit to include numerical limitations for specific toxic pollutants and additional whole effluent toxicity monitoring to confirm the results of the evaluation. Modifications under this condition shall follow public notice and opportunity for hearing.

SPECIAL CONDITION 14: For the duration of this Permit, the Permittee shall determine the quantity of sludge produced by the treatment facility in dry tons or gallons with average percent total solids analysis. The Permittee shall maintain adequate records of the quantities of sludge produced and have said records available for U.S. EPA and IEPA inspection. The Permittee shall submit to the IEPA, at a minimum, a semi-annual summary report of the quantities of sludge generated and disposed of, in units of dry tons or gallons (average total percent solids) by different disposal methods including but not limited to application on farmland, application on reclamation land, landfiling, public distribution, dedicated land disposal, sod farms, storage lagoons or any other specified disposal method. Said reports shall be submitted to the IEPA by January 31 and July 31 of each year reporting the preceding January thru June and July thru December interval of sludge disposal operations.

Duty to Mitigate. The Permittee shall take all reasonable steps to minimize any sludge use or disposal in violation of this Permit.

Sludge monitoring must be conducted according to test procedures approved under 40 CFR 136 unless otherwise specified in 40 CFR 503, unless other test procedures have been specified in this Permit.

Planned Changes. The Permittee shall give notice to the IEPA on the semi-annual report of any changes in sludge use and disposal.

The Permittee shall retain records of all sludge monitoring, and reports required by the Sludge Permit as referenced in Standard Condition 25 for a period of at least five (5) years from the date of this Permit.

If the Permittee monitors any pollutant more frequently than required by this permit or the Sludge Permit, the results of this monitoring shall be included in the reporting of data submitted to the IEPA.

The Permittee shall comply with existing federal regulations governing sewage sludge use or disposal and shall comply with all existing

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applicable regulations in any jurisdiction in which the sewage sludge is actually used or disposed.

The Permittee shall comply with standards for sewage sludge use or disposal established under section 405(d) of the CWA within the time provided in the regulations that establish the standards for sewage sludge use or disposal even if the permit has not been modified to incorporate the requirement.

The Permittee shall ensure that the applicable requirements in 40 CFR Part 503 are met when the sewage sludge is applied to the land, placed on a surface disposal site, or fired in a sewage sludge incinerator.

Monitoring reports for sludge shall be reported on the form titled "Sludge Management Reports" to the following address:

Illinois Environmental Protection Agency
Bureau of Water
Compliance Assurance Section
Mail Code #19
1021 North Grand Avenue East
Post Office Box 19276
Springfield, Illinois 62794-9276

SPECIAL CONDITION 15: The Permittee shall maintain and implement a Phosphorus Discharge Optimization Plan. The plan shall include a schedule for the implementation of these optimization measures. Annual progress reports on the optimization of the existing treatment facilities shall be submitted electronically to EPA.PrmtSpecCondtns@illinois.gov with "IL0022365 Special Condition 15" as the subject of the email by March 31 of each year. As part of the plan, the Permittee shall evaluate a range of measures for reducing phosphorus discharges from the treatment plant, including possible source reduction measures, operational improvements, and minor facility modifications that will optimize reductions in phosphorus discharges from the wastewater treatment facility. The Permittee's evaluation shall include, but not be limited to, an evaluation of the following optimization measures:

- A. WWTF influent reduction measures.
 - 1. Evaluate the phosphorus reduction potential of users.
 - 2. Determine which sources have the greatest opportunity for reducing phosphorus (i.e., industrial, commercial, institutional, municipal and others).
 - a. Determine whether known sources (i.e., restaurant and food preparation) can adopt phosphorus minimization and water conservation plans.
 - b. Evaluate implementation of local limits on influent sources of excessive phosphorus.
- B. WWTF effluent reduction measures.
 - 1. Reduce phosphorus discharges by optimizing existing treatment processes.
 - a. Adjust the solids retention time for either nitrification, denitrification, or biological phosphorus removal.
 - b. Adjust aeration rates to reduce dissolved oxygen and promote simultaneous nitrification-denitrification.
 - c. Add baffles to existing units to improve microorganism conditions by creating divided anaerobic, anoxic, and aerobic zones.
 - d. Change aeration settings in plug flow basins by turning off air or mixers at the inlet side of the basin system.
 - e. Minimize impact on recycle streams by improving aeration within holding tanks.
 - f. Reconfigure flow through existing basins to enhance biological nutrient removal.
 - g. Increase volatile fatty acids for biological phosphorus removal.

SPECIAL CONDITION 16: For Discharge No. 004, any use of chlorine to control slime growths, odors or as an operational control, etc. shall not exceed the limit of 0.038 mg/L (daily maximum) total residual chlorine in the effluent. Sampling is required on a daily grab basis during the chlorination process. Reporting shall be submitted on the DMR's on a monthly basis.

SPECIAL CONDITION 17: The Permittee shall work towards the goals of achieving no discharges from sanitary sewer overflows or basement back-ups and ensuring that overflows or back-ups, when they do occur do not cause or contribute to violations of applicable standards or cause impairment in any adjacent receiving water. Overflows from sanitary sewers are expressly prohibited by this permit and by Ill. Adm. Code 306.304. As part of the process to ultimately achieve compliance through the elimination of and mitigating the adverse impacts of any such overflows if they do occur, the Permittee shall (A) identify and report to IEPA all SSOs that do occur, and (B) update the existing Capacity, Management, Operations, and Maintenance (CMOM) plan at least annually and maintain it at the facility for review during Agency Field Operations Section inspections. The Permittee shall submit copies of the CMOM to the IEPA upon written request. The Permittee shall modify the Plan to incorporate any comments that it receives from IEPA and shall implement the modified plan as soon as possible. The Permittee should work as appropriate, in consultation with affected authorities at the local, county, and/or state level to develop the plan components involving third party notification of overflow events. The Permittee may be required to construct additional sewage transport and/or treatment facilities in future permits or other enforceable documents should the implemented CMOM plan indicate that the Permittee's facilities are not capable of conveying and treating the flow for which they are designed.

The CMOM plan shall include the following elements:

- A. Measures and Activities:

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1. A complete map and system inventory for the collection system owned and operated by the Permittee;
2. Organizational structure; budgeting; training of personnel; legal authorities; schedules for maintenance, sewer system cleaning, and preventative rehabilitation; checklists, and mechanisms to ensure that preventative maintenance is performed on equipment owned and operated by the Permittee;
3. Documentation of unplanned maintenance;
4. An assessment of the capacity of the collection and treatment system owned and operated by the Permittee at critical junctions and immediately upstream of locations where overflows and backups occur or are likely to occur; use flow monitoring and/or sewer hydraulic modeling, as necessary;
5. Identification and prioritization of structural deficiencies in the system owned and operated by the Permittee. Include preventative maintenance programs to prevent and/or eliminate collection system blockages from roots or grease, and prevent corrosion or negative effects of hydrogen sulfide which may be generated within collection system;
6. Operational control, including documented system control procedures, scheduled inspections and testing, list of scheduled frequency of cleaning (and televising as necessary) of sewers;
7. The Permittee shall develop and implement an Asset Management strategy to ensure the long-term sustainability of the collection system. Asset Management shall be used to assist the Permittee in making decisions on when it is most appropriate to repair, replace or rehabilitate particular assets and develop long-term funding strategies; and
8. Asset Management shall include but is not limited to the following elements:
 - a. Asset Inventory and State of the Asset;
 - b. Level of Service;
 - c. Critical Asset Identification;
 - d. Life Cycle Cost; and
 - e. Long-Term Funding Strategy.

B. Design and Performance Provisions:

1. Monitor the effectiveness of CMOM;
2. Upgrade the elements of the CMOM plan as necessary; and
3. Maintain a summary of CMOM activities.

C. Overflow Response Plan:

1. Know where overflows and back-ups within the facilities owned and operated by the Permittee occur;
2. Respond to each overflow or back-up to determine additional actions such as clean up; and
3. Locations where basement back-ups and/or sanitary sewer overflows occur shall be evaluated as soon as practicable for excessive inflow/infiltration, obstructions or other causes of overflows or back-ups as set forth in the System Evaluation Plan.
4. Identify the root cause of the overflow or basement backup, and document to files;
5. Identify actions or remediation efforts to reduce risk of reoccurrence of these overflows or basement backups in the future, and document to files.

D. System Evaluation Plan:

1. Summary of existing SSO and Excessive I/I areas in the system and sources of contribution;
2. Evaluate plans to reduce I/I and eliminate SSOs;
3. Evaluate the effectiveness and performance in efforts to reduce excessive I/I in the collection system;
4. Special provisions for Pump Stations and force mains and other unique system components; and
5. Construction plans and schedules for correction.

E. Reporting and Monitoring Requirements:

1. Program for SSO detection and reporting; and
2. Program for tracking and reporting basement back-ups, including general public complaints.

F. Third Party Notice Plan:

1. Describes how, under various overflow scenarios, the public, as well as other entities, would be notified of overflows within the Permittee's system that may endanger public health, safety or welfare;
2. Identifies overflows within the Permittee's system that would be reported, giving consideration to various types of events including events with potential widespread impacts;
3. Identifies who shall receive the notification;
4. Identifies the specific information that would be reported including actions that will be taken to respond to the overflow;
5. Includes a description of the lines of communication; and
6. Includes the identities and contact information of responsible POTW officials and local, county, and/or state level officials.

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For additional information concerning USEPA CMOM guidance and Asset Management please refer to the following web site addresses.
http://www.epa.gov/npdes/pubs/cmom_guide_for_collection_systems.pdf and
http://water.epa.gov/type/watersheds/wastewater/upload/guide_smallsystems_assetmanagement_bestpractices.pdf

SPECIAL CONDITION 18. Discharge Number 002 is an emergency high level overflow discharge. Discharges from this outfall are prohibited. Permittee shall maintain continuous electronic monitors capable of detecting all discharges from each prohibited discharge outfall or shall inspect each listed prohibited discharge outfall listed above within 24 hours of receiving 0.25 inches of precipitation or greater within a 24 hour period as recorded at the nearest National Weather Service Reporting Station. Permittee shall utilize chalk or block devices or other discharge confirming devices approved by the Agency to enhance visual monitoring. These prohibited discharges, if they occur, are subject to conditions A-E listed below.

A. Definitions

"Severe property damage" means substantial physical damage to property, damage to the treatment facilities which causes them to become inoperable, or substantial and permanent loss of natural resources which can reasonably be expected to occur in the absence of a discharge. Severe property damage does not mean economic loss caused by delays in production.

B. Notice

1. Anticipated discharge. If the Permittee knows in advance of the need for a prohibited discharge from Discharge Number 002, it shall submit prior notice, if possible at least ten days before the date of the discharge.
2. Unanticipated discharge. The Permittee shall submit notice of an unanticipated discharge as required in Standard Condition 12(f) of this Permit (24-hour notice).

C. Limitation on IEPA enforcement discretion. The IEPA may take enforcement action against a Permittee for prohibited discharges from discharge number 002, unless:

1. Discharge was unavoidable to prevent loss of life, personal injury, or severe property damage;
2. There was no feasible alternatives to the discharge, such as the use of auxiliary treatment facilities, retention of untreated wastes, or maintenance during normal periods of equipment downtime. This condition is not satisfied if adequate back-up equipment should have been installed in the exercise of reasonable engineering judgment to prevent a discharge which occurred during normal periods of equipment downtime or preventive maintenance; and
3. The Permittee submitted notices as required under Standard Condition 12(f) of this Permit.

D. Emergency discharges when discharging, shall be monitored daily by grab sample for BOD₅, Suspended Solids and Fecal Coliform. The Permittee shall submit the monitoring results on Discharge Monitoring Report forms using one such form for each month in which discharging occurs. The Permittee shall specify the number of discharges per month that occur and shall report this number in the quantity daily maximum column. The Permittee shall report the highest concentration value of BOD₅ and Suspended Solids and Fecal Coliform discharged in the concentration daily maximum column.

E. The above limitations on enforcement discretion apply only with respect to IEPA. They do not serve as a limitation on the ability of any other governmental agency or person to bring an enforcement action in accordance with the Federal Clean Water Act.

SPECIAL CONDITION 19. The Permittee shall notify the IEPA in writing of any operational deficiencies and corrective measures to be taken if the treatment plant exceeds a monthly average concentration value of 10 mg/l of Total Nitrogen in the effluent. Correspondence shall be directed to:

Illinois Environmental Protection Agency
Bureau of Water
Compliance Assurance Section, Mail Code #19
1021 North Grand Avenue East
Post Office Box 19276
Springfield, Illinois 62794-9276

Illinois Environmental Protection Agency
Bureau of Water
Marion Field Office
2309 West Main Street, Suite 116
Marion, Illinois 62959

SPECIAL CONDITION 20. The Permittee shall, within 18 months of the effective date of this permit, prepare and submit to the Agency a feasibility study that identifies the method, timeframe, and costs of reducing phosphorus levels in its discharge to a level consistently meeting a potential future effluent limit of 0.5 mg/L and 0.1 mg/L. The study shall evaluate the construction and O & M costs of the application of these limits on a monthly, seasonal and annual average basis.

SPECIAL CONDITION 21.

- A. Subject to paragraph B below, an effluent limit of 0.5 mg/L Total Phosphorus 12 month rolling geometric mean (calculated monthly basis (hereinafter "Limit")), shall be met by the Permittee by January 1, 2030, unless the Permittee demonstrates that meeting such

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Limit is not technologically or economically feasible in one of the following manners:

1. the Limit is not technologically feasible through the use of biological phosphorus removal (BPR) process(es) at the treatment facility; or
 2. the Limit would result in substantial and widespread economic or social impact. Substantial and widespread economic impacts must be demonstrated using applicable USEPA guidance, including but not limited to any of the following documents:
 - a. Interim Economic Guidance for Water Quality Standards, March 1995, EPA-823-95-002;
 - b. Combined Sewer Overflows – Guidance for Financial Capability Assessment and Schedule Development, February 1997, EPA-832-97-004;
 - c. Financial Capability Assessment Framework for Municipal Clean Water Act Requirements, November 24, 2014; and
 - d. any additional USEPA guidance on affordability issues that revises, supplements or replaces those USEPA guidance documents; or
 3. the Limit can only be met by chemical addition for phosphorus removal at the treatment facility in addition to those processes currently contemplated; or
 4. the Limit is demonstrated not to be feasible by January 1, 2030, but is feasible within a longer timeline, then the Limit shall be met as soon feasible and approved by the Agency; or
 5. the Limit is demonstrated not to be achievable, then an effluent limit that is achievable by the Permittee (along with associated timeline) will apply instead, except that the effluent limit shall not exceed 0.6 mg/L Total Phosphorus 12 month rolling geometric mean (calculated monthly).
- B. The Limit shall be met by the Permittee by January 1, 2030, except in the following circumstances:
1. If the Permittee develops a written plan, preliminary engineering report or facility plan no later than January 1, 2025, to rebuild or replace the secondary treatment process(es) of the treatment facility, the Limit shall be met by December 31, 2035; or
 2. If the Permittee decides to construct/operate biological nutrient removal (BNR) process(es), incorporating nitrogen reduction, the Limit shall be met by December 31, 2035; or
 3. If the Permittee decides to use chemical addition for phosphorus removal instead of BPR, the Limit and the effluent limit of 1.0 mg/L Total Phosphorus monthly average shall be met by December 31, 2025; or
 4. If the Permittee has already installed chemical addition for phosphorus removal instead of BPR, and has a 1.0 mg/L Total Phosphorus monthly average effluent limit in its permit, or the Permittee is planning to install chemical addition with an IEPA construction permit that is issued on or before July 31, 2018, the 1.0 mg/L Total Phosphorus monthly average effluent limit (and associated compliance schedule) shall apply, and the Limit shall not be applicable.
 5. The NARP determines that a limit lower than the Limit is necessary and attainable. The lower limit and timeline identified in the NARP shall apply to the Permittee.
- C. The Permittee shall identify and provide adequate justification of any exception identified in paragraph A or circumstance identified in paragraph B, regarding meeting the Limit. The justification shall be submitted to the Agency at the time of renewal of this permit or by December 31, 2023, whichever date is first. Any justification or demonstration performed by the Permittee pursuant to paragraph A or circumstance pursuant to paragraph B must be reviewed and approved by the Agency. The Agency will renew or modify the NPDES permit as necessary. No date deadline modification or effluent limitation modification for any of the exceptions or circumstances specified in paragraphs A or B will be effective until it is included in a modified or Modified NPDES Permit.
- D. For purposes of this permit, the following definitions are used:
1. BPR (Biological Phosphorus Removal) is defined herein as treatment processes which do not require use of supplemental treatment processes at the treatment facilities before or after the biological system, such as but not limited to, chemical addition, carbon supplementation, fermentation, or filtration. The use of filtration or additional equipment to meet other effluent limits is not prohibited, but those processes will not be considered part of the BPR process for purposes of this permit; and
 2. BNR (Biological Nutrient Removal) is defined herein as treatment processes used for nitrogen and phosphorus removal from wastewater before it is discharged. BNR treatment processes, as defined herein, do not require use of supplemental treatment processes at the treatment facilities before or after the biological system, such as but not limited to, chemical addition, carbon supplementation, fermentation or filtration. The use of filtration or additional equipment to meet other effluent limits is not prohibited, but those processes will not be considered part of the BNR process for purposes of this permit.
- E. The 0.5 mg/L Total Phosphorus 12 month rolling geometric mean (calculated monthly) effluent limit applies to the effluent from the treatment plant.

SPECIAL CONDITION 22. The Agency has determined that the Permittee's treatment plant effluent is located upstream of a waterbody or stream segment that has been determined to have a phosphorus related impairment. This determination was made upon reviewing available information concerning the characteristics of the relevant waterbody/segment and the relevant facility (such as quantity of discharge flow and nutrient load relative to the stream flow).

A phosphorus related impairment means that the downstream waterbody or segment is listed by the Agency as impaired due to dissolved oxygen and/or offensive condition (algae and/or aquatic plant growth) impairments that is related to excessive phosphorus levels.

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The Permittee shall develop, or be a part of a watershed group that develops, a Nutrient Assessment Reduction Plan (NARP) that will meet the following requirements:

- A. The NARP shall be developed and submitted to the Agency by December 31, 2025. This requirement can be accomplished by the Permittee, by participation in an existing watershed group or by creating a new group. The NARP shall be supported by data and sound scientific rationale. The Permittee shall submit annual progress reports by December 31 each year.
- B. The Permittee shall cooperate with and work with other stakeholders in the watershed to determine the most cost-effective means to address the phosphorus related impairment. If other stakeholders in the watershed will not cooperate in developing the NARP, the Permittee shall develop its own NARP for submittal to the Agency to comply with this condition.
- C. In determining the target levels of various parameters necessary to address the phosphorus related impairment, the NARP shall either utilize the recommendations by the Nutrient Science Advisory Committee or develop its own watershed-specific target levels.
- D. The NARP shall identify phosphorus input reductions by point source discharges and non-point source discharges in addition to other measures necessary to remove phosphorus related impairments in the watershed. The NARP may determine, based on an assessment of relevant data, that the watershed does not have an impairment related to phosphorus, in which case phosphorus input reductions or other measures would not be necessary. Alternatively, the NARP could determine that phosphorus input reductions from point sources are not necessary, or that phosphorus input reductions from both point and nonpoint sources are necessary, or that phosphorus input reductions are not necessary and that other measures, besides phosphorus input reductions, are necessary.
- E. The NARP shall include a schedule for the implementation of the phosphorus input reductions by point sources, non-point sources and other measures necessary to remove phosphorus related impairments. The NARP schedule shall be implemented as soon as possible, and shall identify specific timelines applicable to the Permittee.
- F. The NARP can include provisions for water quality trading to address the phosphorus related impairments in the watershed. Phosphorus/Nutrient trading cannot result in violations of water quality standards or applicable antidegradation requirements.
- G. The Permittee shall request modification of the permit within 90 days after the NARP has been completed to include necessary phosphorus input reductions identified within the NARP. The Agency will modify the NPDES permit, if necessary.
- H. If the Permittee does not develop or assist in developing the NARP, and such a NARP is developed for the watershed, the Permittee will become subject to effluent limitations necessary to address the phosphorus related impairments. The Agency shall calculate these effluent limits by using the NARP and any applicable data. If no NARP has been developed, the effluent limits shall be determined for the Permittee on a case-by-case basis, so as to ensure that the Permittee's discharge will not cause or contribute to violations of the dissolved oxygen or narrative water quality standards.