State of Illinois

STATEMENT OF BASIS
FOR DRAFT CAAPP PERMIT

Source Name:	MasterBrand Cabinets LLC
Source I.D. Number.:	139404AAH
Permit Number.:	95120059
Date Prepared:	October 19, 2026

Permitting Authority:
Illinois Environmental Protection Agency
Bureau of Air, Permit Section
217-785-1705

Table of Contents

1 – Legal Overview of the Permit and Permit Conditions 3
1.1 Legal Framework of the CAAPP 3
1.2 Legal Framework of This Document 3
1.3 Standards for Issuance of the CAAPP Permit 3
1.4 Legal Framework for Conditions in the CAAPP Permit 3

2 – Factual Overview for the Permit and Permit Conditions 4
2.1 Source Description 4
2.2 Single Source Status 5
2.3 Ambient Air Quality Status for Surrounding Area 5
2.4 Reason(s) Why a CAAPP Source 6
2.5 Applicable Federal and State Regulations 6
2.6 Permitting History 7
2.7 Testing 7
2.8 Field Inspections 7
2.9 Annual Emissions 7

3 – Changes from the Previously Issued CAAPP Permit 8
3.1 Permit Condition Changes 8

4 – Monitoring 10
4.1 Periodic Monitoring for Source-Wide Requirements 10
4.2 Periodic Monitoring for Significant Emission Units 10
4.3 Compliance Assurance Monitoring (CAM) 11

5 – Other Discussions 12
5.1 Reporting 12

1 – Legal Overview of the Permit and Permit Conditions

1.1 Legal Framework of the CAAPP

The Illinois EPA's state operating permit program for major sources established to meet the requirements of 40 CFR Part 70 is found at Section 39.5 of the Illinois Environmental Protection Act (Act) [415 ILCS 5/39.5]. The program is called the Clean Air Act Permitting Program (CAAPP). The CAAPP was given final full approval by USEPA on December 4, 2001 (see 66 FR 62946).

1.2 Legal Framework of This Document

This document is a requirement of Section 39.5(8)(b) of the Act, which states:

> "The Agency shall prepare a ..... statement that sets forth the legal and factual basis for the Draft CAAPP permit conditions, including references to the applicable statutory or regulatory provisions."

This Statement of Basis is not enforceable and only sets forth the legal and factual basis for the Draft CAAPP Permit Conditions. The Statement of Basis does not shield the source from enforcement actions or its responsibility to comply with existing or future applicable regulations. Nor does the Statement of Basis constitute a defense to a violation of the federal Clean Air Act (CAA) nor the Act, including implementing regulations.

1.3 Standards for Issuance of the CAAPP Permit

The Illinois EPA shall issue a CAAPP Permit if the following standards for issuance have been met, pursuant to Section 39.5(10)(a)(i) through (iv) of the Act:

- The applicant has submitted a complete and certified application for a permit consistent with Section 39.5(5) of the Act and applicable regulations.
- The applicant has submitted with its complete application an approvable compliance plan ... consistent with Section 39.5(5) of the Act and applicable regulations.
- The applicant has timely paid the fees required pursuant to Section 39.5(18) of the Act and applicable regulations.
- The applicant has provided any additional information as requested by the Illinois EPA.

It is the Illinois EPA's preliminary determination that the standards for issuance above have been met. Therefore, the Illinois EPA has initiated the necessary procedural requirements to issue a Final CAAPP Permit. The Illinois EPA has posted the Draft CAAPP Permit and this Statement of Basis on the Illinois EPA's website:

https://epa.illinois.gov/public-notices/boa-notices.html

1.4 Legal Framework for Conditions in the CAAPP Permit

Most of the conditions contained within the Draft CAAPP Permit are derived from environmental requirements found in state and/or federal regulations. In some instances, the CAAPP provides the legal basis for the inclusion of requirements in a CAAPP permit, such as periodic monitoring, reporting, recordkeeping, and the carry-over of construction permits. In other instances, the legal basis for inclusion of requirements in a CAAPP permit may not be the CAAPP, but rather other things, such as state or federal consent orders.

2 – Factual Overview for the Permit and Permit Conditions

2.1 Source Description

Source	MasterBrand Cabinets LLC
Source ID	139404AAH
Address	501 W Progress St. Arthur, IL 61911
Township	Lowe
County	Moultrie
SIC Code	2434 Wood Kitchen Cabinets

The source is a cabinet manufacturing and coating facility that manufactures, assembles, applies coating to, and finishes wooden cabinets and their components. In addition, the facility operates two main coating monorail systems, three trim booths, two UV staining booths, one primer booth, and a clean glaze coating system.

The source is not located in a potential area of Environmental Justice concern.

Emission Unit(s)	**Description**
George Koch Son Stain Spray Booth B1 (Monorail #1 (West))	Paint/Coating Operations
George Koch Son Stain Spray Booth B2 (Monorail #1 (West))	Paint/Coating Operations
JBI Inc. Stain Spray Booth B3 (Monorail #1 (West))	Paint/Coating Operations
JBI Inc. Stain Spray Booth B4 (Monorail #1 (West))	Paint/Coating Operations
Young & Bertke Sealer Spray Booth B5 (Monorail #1 (West))	Paint/Coating Operations
Young & Bertke Sealer Spray Booth B6 (Monorail #1 (West))	Paint/Coating Operations
Young & Bertke Topcoat Spray Booth B7 (Monorail #1 (West))	Paint/Coating Operations
Young & Bertke Topcoat Spray Booth B8 (Monorail #1 (West))	Paint/Coating Operations
Stain Spray Booth B9 (Monorail #2 (East))	Paint/Coating Operations
Stain Spray Booth B10 (Monorail #2 (East))	Paint/Coating Operations
JBI Inc. Stain Spray Booth B11 (Monorail #2 (East))	Paint/Coating Operations
JBI Inc. Stain Spray Booth B12 (Monorail #2 (East))	Paint/Coating Operations
Young & Bertke Sealer Spray Booth B13 (Monorail #2 (East))	Paint/Coating Operations
Young & Bertke Sealer Spray Booth B14 (Monorail #2 (East))	Paint/Coating Operations
Young & Bertke Topcoat Spray Booth B15 (Monorail #2 (East))	Paint/Coating Operations

Emission Unit(s)	Description
Young & Bertke Topcoat Spray Booth B16 (Monorail #2 (East))	Paint/Coating Operations
Trim Spray Booth B25	Paint/Coating Operations
Trim Spray Booth B26	Paint/Coating Operations
Trim Spray Booth B27 (Mini Monorail)	Paint/Coating Operations
Preseal Spray Booth B30	Paint/Coating Operations
Preseal Spray Booth B31	Paint/Coating Operations
Spray Booths 33, 34 and UV Molding Spray and Curing Equipment (UV Molding Finishing Line)	Paint/Coating Operations
MDF Spray Booth 35	Paint/Coating Operations
Monorail West Oven	Paint/Coating Operations
Monorail East Oven	Paint/Coating Operations
Clean Glaze Precision Dispensing Stations	Paint/Coating Operations
Clean Glaze Ovens (Door Oven and Big Trim Oven)	Paint/Coating Operations
10.8 mmBtu/hour Weather Rite Heater	Natural Gas Fired Heater

2.2 Single Source Status

MasterBrand Cabinets LLC does not have any associated stationary sources that would be considered a single stationary source based on information contained within the certified application.

Under Section 39.5 of the Act, separate stationary sources can be considered a single stationary source for purposes of Title V of the CAA if they:

- belong to the same industrial grouping or operate as a support facility,
- are located on contiguous or adjacent properties, and
- are under common control.

2.3 Ambient Air Quality Status for Surrounding Area

The source is located in an area with the following classifications regarding the National Ambient Air Quality Standards (NAAQS).

Criteria Pollutant	Attainment Status
Carbon Monoxide (CO)	Unclassifiable/Attainment
Lead (Pb)	Unclassifiable/Attainment
Nitrogen Dioxide (NO_2)	Unclassifiable/Attainment
Ozone (O_3)	Unclassifiable/Attainment
Particulate Matter with Mass Median Diameter at or below 2.5 microns ($PM_{2.5}$)	Not Yet Designated
Particulate Matter with Mass Median Diameter at or below 10 microns (PM_{10})	Unclassifiable/Attainment
Sulfur Dioxide (SO_2)	Unclassifiable/Attainment

2.4 Reason(s) Why a CAAPP Source

The source requires a CAAPP permit for the following reason(s), per Section 39.5(2) of the Act:

Reason	Determination
PTE Exceeds 100 tpy of PM	No – Natural Minor
PTE Exceeds 100 tpy of SO_2	No – Natural Minor
PTE Exceeds 100 tpy of VOM	Yes
PTE Exceeds 100 tpy of CO	No – Natural Minor
PTE Exceeds 100 tpy of NO_X	No – Natural Minor
PTE Exceeds 10 tpy of Individual HAP	Yes – Xylene, Toluene, Methanol, Ethyl Benzene
PTE Exceeds 25 tpy of Total HAPs	Yes
Required in NSPS/NESHAP	No
Section 129 of the Clean Air Act Source	No
Treated as a "Major Source" under the New Source Review Program	No
Subject to Acid Deposition Control, Title IV of the Clean Air Act	No

2.5 Applicable Federal and State Regulations

Federal Regulations

Part	Subpart	Title
40 CFR Part 60	Subpart A	General Provisions
40 CFR Part 60	Subpart JJJJ	Standards of Performance for Stationary Spark Ignition Internal Combustion Engines
40 CFR Part 61	Subpart M	Standard of Asbestos
40 CFR Part 63	Subpart A	General Provisions
40 CFR Part 63	Subpart JJ	National Emission Standards for Wood Furniture Manufacturing Operations
40 CFR Part 63	Subpart ZZZZ	National Emissions Standards for Hazardous Air Pollutants for Stationary Reciprocating Internal Combustion Engines
40 CFR Part 82	Subpart F	Ozone Depleting Substances

State Regulations

Part	Title
35 IAC Part 201	Permits and General Provisions
35 IAC Part 212	Visible And Particulate Matter Emissions
35 IAC Part 214	Sulfur Limitations
35 IAC Part 215	Organic Material Emissions Standards And Limitations
35 IAC Part 216	Carbon Monoxide Emissions
35 IAC Part 218	Organic Material Emission Standards And Limitations For The Chicago Area
35 IAC Part 244	Episodes
35 IAC Part 254	Annual Emissions Report

2.6 Permitting History

List of CAAPP Permit Actions

Since issuance of the previous renewal CAAPP permit, the source has been issued the following modifications and/or amendments:

Issued Date	Permit Action
05/24/2022	Administrative Amendment
02/21/2023	Administrative Amendment

List of Construction Permits

Since issuance of the previous Renewal CAAPP Permit, the source has not been issued any construction permits.

List of Obsolete or Extraneous Title I Conditions

Since issuance of the previous Renewal CAAPP Permit, there are no obsolete or extraneous conditions from construction permits issued to the source.

2.7 Testing

Since issuance of the previous Renewal CAAPP Permit, the source performed the following testing:

Emission Unit	Date	Metric/Pollutant
Regenerative Thermal Oxidizer	09/01/2023	VOM

2.8 Field Inspections

The source was most recently inspected on September 20, 2023.

2.9 Annual Emissions

The following table lists annual emissions (in tons) of regulated air pollutants for the source, as reported in the Annual Emission Reports (AER) submitted to the Illinois EPA:

Pollutant	2025	2024	2023	2022	2021
CO	1.74	1.46	1.83	2.00	2.00
NO_X	2.07	1.74	2.17	2.30	2.40
PM	3.62	3.45	3.85	4.90	6.00
SO_2	0.01	0.01	0.01	0.01	0.00
VOM	97.74	107.47	144.47	153.10	194.00
Toluene (HAP)	4.42	3.57	3.62	4.10	5.30
Total HAP	11.38	10.38	10.84	12.97	15.45

3 – Changes from the Previously Issued CAAPP Permit

3.1 Permit Condition Changes

Section 1

Updated source contact information consistent with the permit application

Section 2

Removed Section 2.2 - Emergency Provisions, because the CAAPP Emergency Affirmative Defense in Section 39.5(7)(k) of the Act was repealed. Subsequent sections in Section 2 have been renumbered.

Removed Section 2.13 – Startup, Shutdown, and Malfunction due to updated state regulations.

Section 3

Changed submitted dates for the Episode Action Plan to reflect updated program/plans submitted by the source.

Section 4.1

Updated opacity requirements and recordkeeping in section 4.1 to match the current permitting model.

Incorporated Construction Permit #23030028 throughout Section 4.1 of the permit.

Changed the language for operating the regenerative thermal oxidizer back to the original language found in Construction permit #15050014. Due to the addition of an automatic shutdown to the RTO, the source spoke with the IEPA and was approved for the removal of conditions requiring the set point temperature to be 50°F higher than the minimum operating temperature.

Added more specific inspection language for the facility under work practice requirements.

Separated the emission limits for the RTO from section 4.1.4 into the appropriate sections in 4.1.2.

Section 4.2

Updated opacity requirements and recordkeeping in section 4.1 to match the current permitting model.
Added process weight recordkeeping for PM emissions of the heaters.

Added additional recordkeeping for maximum emission rates of CO corrected to 50% air.

Section 6

Added VHZ 1600 Single-Shaft Grinder to the list of insignificant activities in 35 IAC 201.210(a).

Section 8

Updated source fee information consistent with the permit application.

Made administrative changes such as updating standard conditions, correcting spelling and grammar, and rearranging conditions. These changes have no effect on requirements in the permit.

4 – Monitoring

CAAPP permits must contain applicable monitoring and related testing, reporting, and recordkeeping requirements. Broadly speaking, these types of conditions are meant to ensure that sources are able to demonstrate compliance with the applicable requirements. Two areas related to monitoring that are narrower in application include periodic monitoring and compliance assurance monitoring (CAM).

As addressed in 40 CFR 70.6(a)(3)(i)(B) and Section 39.5(7)(d)(ii) of the Act, periodic monitoring is a monitoring requirement(s) (which may include just recordkeeping) sufficient to yield reliable data for the relevant time period added when an applicable requirement does not require periodic testing or monitoring.

4.1 Periodic Monitoring for Source-Wide Requirements

Requirement	Periodic Monitoring Added?	Rationale
40 CFR 82 Subpart B	No	Federal regulations promulgated after November 15, 1990, contain adequate monitoring requirements
40 CFR 82 Subpart F	No	Federal regulations promulgated after November 15, 1990, contain adequate monitoring requirements
35 IAC 212.301	Yes	Records of emissions are adequate for demonstrating compliance
35 IAC 212.314	Yes	Records of emissions are adequate for demonstrating compliance
35 IAC 244.141	No	The Episode Action Plan was supplemented by a condition for amendment to keep the plan current and records of revision which makes the Episode Action Plan adequate to determine continued compliance.

4.2 Periodic Monitoring for Significant Emission Units

a. Paint/Coating Operations

Requirement	Periodic Monitoring Added?	Rationale
40 CFR 63 Subpart JJ	No	Federal regulations promulgated after November 15, 1990, contain adequate monitoring requirements
35 IAC 212.123(a)	Yes	Records of emissions are adequate for demonstrating compliance with monthly and yearly emission limits.
35 IAC 212.321(a)	Yes	Records of emissions are adequate for demonstrating compliance with monthly and yearly emission limits.
35 IAC 214.301	Yes	Records of emissions are adequate for demonstrating compliance with monthly and yearly emission limits.
35 IAC 215.304(l)	Yes	Records of emissions are adequate for demonstrating compliance with monthly and yearly emission limits.
35 IAC 215.208(a)	Yes	Records of emissions are adequate for demonstrating compliance with monthly and yearly emission limits.
35 IAC 218.207(b)	Yes	Records of emissions are adequate for demonstrating compliance with monthly and yearly emission limits.
Construction Permit #03080021	Yes	Records of emissions are adequate for demonstrating compliance with monthly and yearly emission limits.

Requirement	Periodic Monitoring Added?	Rationale
Construction Permit #13050043	Yes	Records of emissions are adequate for demonstrating compliance with monthly and yearly emission limits.
Construction Permit #15050014	Yes	Records of emissions are adequate for demonstrating compliance with monthly and yearly emission limits.
Construction Permit #23030028	Yes	Records of emissions are adequate for demonstrating compliance with monthly and yearly emission limits.
Construction Permit #91020002	Yes	Records of emissions are adequate for demonstrating compliance with monthly and yearly emission limits.

b. Natural Gas Fired Comfort Heater

Requirement	Periodic Monitoring Added?	Rationale
35 IAC 212.123(a)	Yes	Records of emissions are adequate for demonstrating compliance with monthly and yearly emission limits.
35 IAC 212.321(a)	Yes	Records of emissions are adequate for demonstrating compliance with monthly and yearly emission limits.
35 IAC 216.121	Yes	Records of emissions are adequate for demonstrating compliance with monthly and yearly emission limits.
Construction Permit #09110028	Yes	Records of emissions are adequate for demonstrating compliance with monthly and yearly emission limits.

4.3 Compliance Assurance Monitoring (CAM)

The source does not operate any emission units subject to CAM requirements.

5 – Other Discussions

5.1 Reporting

Regulatory Reports

Many state and federal environmental regulations establish reporting obligations. The CAAPP at Section 39.5(7)(b) of the Act makes clear that all reports required under applicable regulations shall be carried forward into the CAAPP Permit.

The Draft CAAPP Permit for this source includes all applicable regulatory reporting as promulgated under federal and state regulations under the CAA and the Act. The regulatory reports may also satisfy the prompt reporting obligations discussed below. These reports must be certified by a responsible official.

Deviation Reports (Prompt Reporting)

Section 39.5(7)(f)(ii) of the Act mandates that each CAAPP Permit require prompt reporting of deviations from permit requirements.

Failure to comply with a permit term, or any occurrence that results in an excursion from any emission limitation, operating condition, or work practice standard is a permit deviation subject to prompt reporting.

Neither the CAAPP nor the federal rules upon which the approved CAAPP program in Illinois is based define the term "prompt." The Illinois EPA has the discretion to define "prompt" in relation to the degree and type of deviation likely to occur at a particular source. The Illinois EPA defines prompt reporting on a permit-by-permit basis. In instances where the underlying applicable requirement contains "prompt" reporting, the Illinois EPA typically incorporates the pre-established timeframe into the CAAPP permit (e.g., a NESHAP or NSPS deviation report). Where the underlying applicable requirement does not explicitly set forth the timeframe for reporting deviations, the Illinois EPA generally uses a timeframe of 30 days to define prompt reporting of deviations.

In addition, pursuant to Section 39.5(7)(f)(i) of the Act, the Draft CAAPP Permit would also require the source to provide a summary of all deviations with the Semi-Annual Monitoring Report.

Semi-Annual Monitoring Reports

Section 39.5(7)(f)(i) of the Act mandates that each CAAPP Permit require the submittal of a report relative to monitoring obligations as set forth in the permit. Depending upon the monitoring obligation at issue, the semi-annual monitoring report may also constitute a deviation report as previously discussed. Semi-annual monitoring includes instrumental and non-instrumental emissions monitoring, emissions analyses, and emissions testing established by state or federal laws or regulations or as established in the CAAPP Permit. This monitoring also includes recordkeeping. Each deviation from each monitoring requirement must be identified in the relevant semi-annual report. The semi-annual reports shall be submitted regardless of any deviation events. Reporting periods for semi-annual monitoring reports are January 1 through June 30, and July 1 through December 31 of each calendar year. Such reporting requirement is found in Section 3.5(b) of the Draft CAAPP Permit.

Annual Compliance Certifications

Section 39.5(7)(p)(v) of the Act mandates that each CAAPP Permit require a source to submit a certification of its compliance status with each term and condition of its CAAPP Permit. The CAAPP requires that this report be submitted, regardless of compliance status, on an annual basis. The Draft CAAPP Permit requires this

annual certification be submitted by May 1 and cover the previous calendar year. The report shall be certified by a responsible official. Such reporting requirement is found in Section 2.5(a) of the Draft CAAPP Permit.